



Fifth Program Year Action Plan

The CPMP Fifth Annual Action Plan includes the [SF 424](#) and Narrative Responses to Action Plan questions that CDBG, HOME, HOPWA, and ESG grantees must respond to each year in order to be compliant with the Consolidated Planning Regulations. The Executive Summary narratives are optional.

Narrative Responses

GENERAL

Executive Summary

The Community Development Block Grant program is a federal program that began operation 1975. It is Title I of the Housing and Community Development Act of 1974, as amended. CDBG is run by the U.S. Department of Housing and Urban Development (HUD). Congress's primary objective for CDBG has always been, and still is—to improve communities by providing (principally for persons of low and moderate income):

- Decent housing
- A suitable living environment
- Expanded economic opportunities.

Since CDBG's beginning in 1975, Congress has allocated about \$100 Billion for the program nationally. In fiscal year 2015, HUD requested \$2.87 billion for the Community Development Fund (CDF), which is a reduction of \$230 million compared to the fiscal year 2014 appropriation of \$3.1 billion. Within the CDF, the amount dedicated to the Community Development Block Grant (CDBG) formula allocation is \$2.8 billion, a decrease of \$230 million, or 7.6 percent, for formula allocation purposes in comparison to fiscal year 2014.

Although these amounts are overwhelmingly large, as more and more communities become eligible for CDBG funding, the slice of the pie for any one place gets a bit smaller. Add the effects of inflation, and the money available to any one place, such as Temple, generally continues to shrink.

As part of the funding process, the City of Temple is required to submit to HUD a consolidated five year plan and annual action plans to organize the program at a local level. This report is the fifth annual action plan for the current five year consolidated planning period. This annual action plan reflects the City of Temple's funding priorities and identifies the projects proposed to receive Federal funds under the CDBG program for the 2014/15 program year. The City of Temple will receive \$390,286 for its 2014 CDBG allocation. These funds enhance the City's community development programs; and support suitable, accessible and sustainable residential and business districts. Over 70% of the funding allocated to CDBG activities in Temple, benefit very low, and low to moderate income (LMI) persons while supporting the HUD National Objectives.

The City of Temple's 2014 allocation is a 4.5% reduction in funding from 2013. Over the span of this current consolidated plan, the City has seen a reduction in CDBG funding of over 30%. Due to these funding changes, we have reduced the number and scope of our projects aimed at improving the availability and accessibility of suitable living environments within the City of Temple. Throughout these funding reductions we have continued to offer up to 14% of annual allocations to Public Service Agencies that support activities that reduce homelessness, provide services to survivors of domestic and sexual violence and support access to jobs and skills development for LMI residents.

The summary of consolidated and annual plan objectives (below), highlights the national objectives, activities, and completion rate for City activities. During this five year period the City has focused CDBG funds on improving infrastructure with multi-modal sidewalks, improved street surfaces, and creating better facilities at public parks. Annually the City invests up to 14% of its annual allocation to public service agencies, and is exceeding all expected goals in that area. The City also invests significant financial resources annually to spot blight removal based on code violations for abandoned and dilapidated structures throughout the City, but emphasizing these improvements in the East Temple neighborhoods. Early in this consolidated plan cycle, the City invested CDBG funds in a pilot rehabilitation program. This pilot program provided handicap accessibility features to owner occupied single family homes to qualifying low income residents. As our most popular program, this will be heavily featured in the next consolidated planning cycle.

SUMMARY OF CONSOLIDATED & ANNUAL PLAN OBJECTIVES FOR 2014							
OBJECTIVE	PRIORITY	2014 Annual Goals			FIVE-YEAR GOALS		
		Goal	Actual	%	Goal	Actual To Date	%
<i>(DH-1) Availability/Accessibility of Decent Housing</i>							
Increase accessibility of decent housing	HIGH	-----	-----	-----	16	14	87.5%
<i>(SL-1) Availability/Accessibility of Suitable Living Environment</i>							
Improve the availability of suitable living environments (PSA)	HIGH	1635			1500	900	60%
Infrastructure Improvements	HIGH	-----	-----	-----	4848	4120	85%
Improve the facilities that provide suitable living environments	HIGH	2			4	2	50%
Improve the livability within LMI communities	HIGH	7			28	27	96%
<i>(SL-2) Affordability of Suitable Living Environment</i>							
Increase services that alleviate homelessness (PSA)	HIGH	54			60	36	60%

Total Funding for 2014/15 City of Temple CDBG Program:

2014-15 CDBG Funding	Program Income Received	Prior Funding Reallocation	Repayment of Funds	Total
\$390,268	\$0	\$19,559	\$55, 203.80	\$465,030.80

Activity Detail for City of Temple 2014/15 CDBG Funding:

National Objective	Activity	Funding Allocation
	Grant Administration (20%)	\$93,000
	Public Service Agency Funding	Max. 14%
SL-2	PSA – Lifting Families out of Homelessness	\$10,000
SL-1	PSA – Emergency Shelter & Services for Victims of Violence and Abuse	\$12,000
or SL-2	PSA – Meals on Wheels for Homebound, Elderly & Disabled	\$14,000
SL-1	PSA – Alleviating Roadblocks to Successful Employment	\$18,600
SL-1	Spot Blight Demolition (<30%)	\$85,000
SL-1	Infrastructure Improvements	\$232,430.80

	TOTAL	\$465,030.80
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In relation to other municipalities in Texas, Temple's annual CDBG allocation is quite small. The City of Temple CDBG program staff work to maximize the impact of these funds and coordinate with regional CDBG communities to explore best practices in order to increase services to City residents who are low and moderate income.

2014-2015 CDBG IN TEXAS	
State Total	\$218,519,815
Lowest Allocation	\$186,209
Highest Allocation	\$22,747,420
Average Allocation	\$2,766,074
Temple	\$390,268

During this current five year consolidated plan, our funding amounts have steadily decreased. This funding trend has been taken into consideration during planning and community outreach in order to best fulfill our goals and objectives with adequate outcomes for residents.

Recent Temple CDBG Funding Amounts	
2010	\$559,603
2011	\$466,842
2012	\$386,943
2013	\$408,865

Objectives for 2014/15

Infrastructure Improvements: Our current consolidated plan had set a goal of completing four park improvement projects, during this five-year timeframe. 2014/15 is the fifth and final year of this consolidated plan, and the City currently has one park improvement project underway with 2013/14 funding. Another park improvement project was completed but deemed ineligible and funds repaid to our CDBG account. These repaid funds, plus 2014/15 funding will be spent on the Wilson Park Playground Addition project. Due to a decrease in our annual entitlement award, and the requirements for significant investments at Wilson Park, the City will likely not meet its goal of 4 park improvement projects. The City has designated \$232,430.80 from 2014/15 funds to complete a massive overhaul and improvement project to the playground area at Wilson Park. All other infrastructure improvement activities (from previous annual plans) have been completed, or will be completed prior to October 1, 2014.

Spot Blight Demolition: The City has allocated \$85,000 for 2014/15 spot blight demolition. This activity helps the City create the availability/accessibility of a suitable living environment by removing blighted structures from throughout the City. These funds will be used to demolish up to eight blighted structures (less if an imperative structure requires asbestos abatement and monitoring).

Public Service Agencies: The City has awarded over \$54,000 (CDBG funds) for 2014/15 to four subrecipient's that will provide increased services to low and moderate income residents with social services. This will lift 22 family members out of homelessness, provide emergency services (inc. shelter) to 150 victims of domestic violence and assault, 300 hot meals (delivered & congregate) to elderly and disabled residents, and workforce preparation services to 99 individuals and childcare for 51 children.

Consolidated Planning: 2014/15 represents that last year of our existing consolidated plan, the City, program staff and community will be coming together through coordinated events to develop the consolidated plan for 2015-2019. The City will hire a contractor to collect and analyze housing and market data and assist with plan development; while retaining authorship, community engagement and activity design for the plan.

Evaluation of Past Performance

The City has been focused on a variety of activities that helps us support the national CDBG objectives and improve our community. By implementing activities that primarily impact lower income residents we remove barriers to increased economic opportunity and create healthier communities.

Streets

A section of Avenue H was resurfaced using CDBG funding in an area with a high percentage of residential LMI households. Used for a thoroughfare for residents and non-residents alike; via this roadway motorists and pedestrians can access public parks, City services and public transportation. This section passes through a residential area and links two main transportation corridors within the City: S 1st Street (TX 290) and S 31st Street (FM1741). These ten blocks link LMI neighborhoods to potential employment, shopping and other services. With pre-2010 conditions tending towards disrepair (potholes, cracks, drainage issues, etc.) the project improved the quality of the living environment for the LMI neighborhood.

The section of 1st Street having sidewalk updates provided by CDBG funding is also in an area with a high percentage of residential LMI households. The section of street is used as a thoroughfare for residents and non-residents alike; with businesses providing much needed services. Pedestrians can access retail, food, car repair and public transportation along this section of 1st Street. These seven blocks link LMI neighborhoods to potential employment, shopping and other services. With pre-2010 conditions tending towards the unsightly (older building stock, high rates of disrepair, etc.) the project improved the quality of the living environment for the LMI neighborhood.

Together, these two street/sidewalk projects affirm that municipal investment can help lead a renewal of pride-in-place; and promote additional reinvestment by private parties, businesses, homeowners and renters in the area.

Parks

The City of Temple had planned to complete four infrastructure improvement projects in public parks, during this consolidated plan cycle. Currently, one park improvement project is underway (as outlined by the 2013 annual action plan amendment), and one park improvement project was completed. The completed project has subsequently been deemed ineligible by HUD and funds were repaid into the City's CDBG account with non-federal funds. It is unclear at this time if the City will be able to meet the goal of four park projects during this consolidated plan period. This is due to a number of factors outlined throughout this 2014/15 annual action plan; including but not limited to: decreased annual allocations from HUD, work stoppages in 2012 for capacity building within City operations, and undertaking ineligible activities. Moving forward the City will carefully identify qualified activities, respond in a timely fashion to community needs and address appropriate activities with CDBG funds. If funds allow, the City will implement additional park projects for infrastructure improvement during the 2014/15 program year.

Public Service Agencies

Temple HELP Center. The Temple HELP Center offers basic social services, intervention services, prevention services and other programs to those in need. The HELP center provides emergency and non-emergency financial assistance to residents who are experiencing unexpected struggles and staff provide referrals that connect and enable individuals to address and resolve the issues they are facing. Life-skills classes are offered at the Temple HELP Center that offer a path to self-sufficiency; these classes are often required for those that receive aid and help reduce recidivism. The Temple HELP Center coordinates resources and collaborates with other agencies to prevent duplication of services across Bell County; working to ensure the most effective and efficient use of available limited funding. Through 2013, Bell County Health & Human Services (Temple HELP Center) has received \$67,200 from the City of Temple CDBG funds, providing services to 493 LMI clients.

Hill Country Community Action Association. Hill Country Community Action Association (Meals on Wheels) provides nutritious, hot meals once per day, five days a week; through congregate and home delivered meal programs to eligible participants in the Temple area. Congregate meals are served each weekday by volunteers and paid center staff. Home delivered meals are delivered each weekday by paid meal delivery staff and volunteers. The Site Managers and In-Home Services Coordinator coordinate outreach efforts in the community to identify potential clients and assist clients in obtaining increased services when available. HCCAA provides opportunities and resources to improve the lives of Central Texans by providing accessible, quality and cost effective services to promote the reduction of poverty, the revitalization of low income communities, and the empowerment of low-income families and individuals to become self-sufficient. Through 2013, HCCAA has received \$54,000 from the City of Temple CDBG funds, providing services to 1,065 LMI clients.

Families in Crisis. Families in Crisis supports and empowers individuals affected by family violence and sexual assault by providing safe shelter while providing advocacy, education and resources to create a safe, supportive community. The agency provides information, referral and access to services that assist in safe management of emergency situations, aids in the recovery process for victims of all ages, guides them through the criminal justice system, educates them to prevent re-victimization and provides safe shelter and support services to victims and at-risk populations. Through 2013, FIC has received \$66,400 from the City of Temple CDBG funds, providing services to 723 LMI clients.

Family Promise. Family Promise of East Bell County shelters homeless families and connects them with the needed services to obtain employment and permanent housing. Clients are empowered to become independent, self-sufficient and productive members of society. Family Promise develops and provides comprehensive services that include, but are not limited to, providing food, clothing, shelter, and low-cost housing. The organization provides intensive case management to homeless families to help them avoid future homelessness through the acquisition of planning, parenting, and job interview skills. Through 2013, FP has received \$38,076 from the City of Temple CDBG funds, providing services to 66 LMI clients.

Spot Blight Demolition

Demolition of vacant and dilapidated structures is conducted to address blighted conditions on a spot basis; in locations to be determined based on code violations. By eliminating these specific conditions of blight and physical decay, we improve public safety and health, while creating conditions more favorable to economic turn-around, reinvestment, neighborhood pride-of-place and community beautification. To date more than 27 structures have been demolished with CDBG funds in the current consolidated plan cycle.

General Questions

1. Describe the geographic areas of the jurisdiction (including areas of LMI families and/or racial/minority concentration) in which assistance will be directed during the next year. Where appropriate, the jurisdiction should estimate the percentage of funds the jurisdiction plans to dedicate to target areas.
2. Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA) (91.215(a)(1)) during the next year and the rationale for assigning the priorities.
3. Describe actions that will take place during the next year to address obstacles to meeting underserved needs.
4. Identify the Federal, state, and local resources expected to be made available to address the needs identified in the plan. Federal resources should include Section 8 funds made available to the jurisdiction, Low-Income Housing Tax Credits, and competitive McKinney-Vento Homeless Assistance Act funds expected to be available to address priority needs and specific objectives identified in the strategic plan.

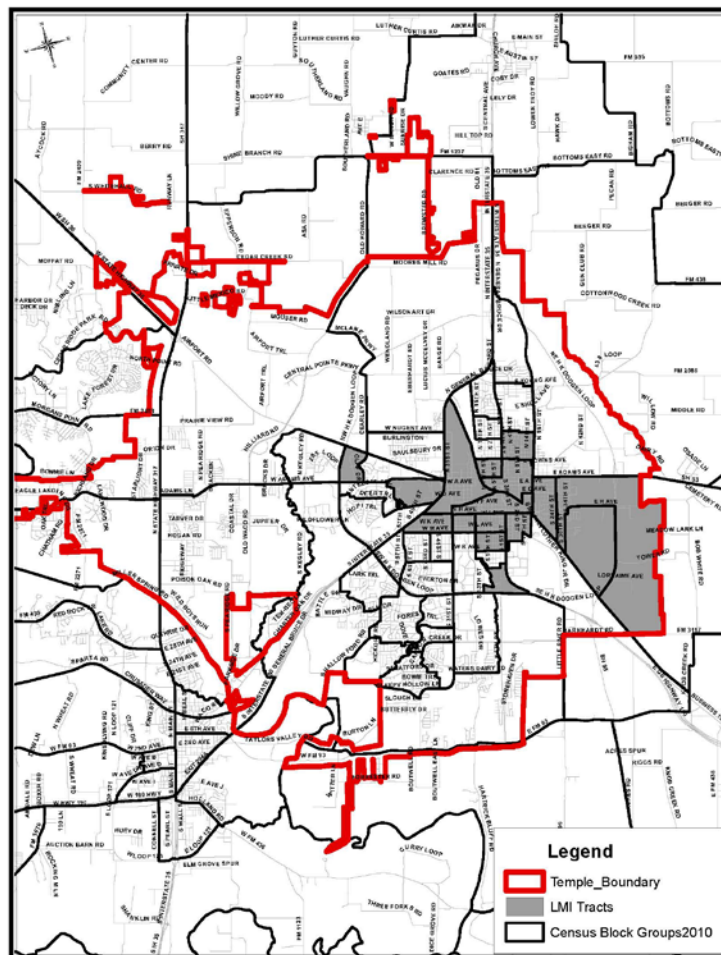
1. 2014 map of City of Temple, showing up-to-date LMI Census tracts. Our large infrastructure activity (Wilson Park) is located in an LMI tract, on the east side of the City. These LMI neighborhoods represent some of the most racially and ethnically diverse communities within the City. These areas also contain the largest concentration of aged housing stock, and suffer from a lack of employment opportunities, lack of transit options, are predominantly food deserts, and have historic infrastructure.

LMI Areas 2014

OBJECTID	GEOID	geoname	stusab	countyname	state	county	tract	blkgrp	low	lowmod	LMMI	lowmoduniv	lowmod_pct
16	48027020500	Block Group 3, Census Tract 205, Bell County, Texas	TX	Bell County	48	027	020500	3	710	785	1065	1490	0.5268
20	48027020701	Block Group 1, Census Tract 207.01, Bell County, Texas	TX	Bell County	48	027	020701	1	175	400	495	505	0.7921
21	48027020701	Block Group 2, Census Tract 207.01, Bell County, Texas	TX	Bell County	48	027	020701	2	290	555	560	645	0.8605
22	48027020702	Block Group 1, Census Tract 207.02, Bell County, Texas	TX	Bell County	48	027	020702	1	355	910	1170	1170	0.7778
23	48027020702	Block Group 2, Census Tract 207.02, Bell County, Texas	TX	Bell County	48	027	020702	2	315	460	690	765	0.6013
24	48027020800	Block Group 1, Census Tract 208, Bell County, Texas	TX	Bell County	48	027	020800	1	255	705	790	1045	0.6746
25	48027020800	Block Group 2, Census Tract 208, Bell County, Texas	TX	Bell County	48	027	020800	2	665	720	850	890	0.8090
26	48027020800	Block Group 3, Census Tract 208, Bell County, Texas	TX	Bell County	48	027	020800	3	605	805	1055	1065	0.7559
27	48027020900	Block Group 1, Census Tract 209, Bell County, Texas	TX	Bell County	48	027	020900	1	335	575	695	875	0.6571
28	48027020900	Block Group 2, Census Tract 209, Bell County, Texas	TX	Bell County	48	027	020900	2	315	570	700	885	0.6441
29	48027021000	Block Group 1, Census Tract 210, Bell County, Texas	TX	Bell County	48	027	021000	1	285	445	510	675	0.6593
30	48027021000	Block Group 2, Census Tract 210, Bell County, Texas	TX	Bell County	48	027	021000	2	440	755	835	935	0.8075
31	48027021000	Block Group 3, Census Tract 210, Bell County, Texas	TX	Bell County	48	027	021000	3	405	530	810	920	0.5761
34	48027021000	Block Group 6, Census Tract 210, Bell County, Texas	TX	Bell County	48	027	021000	6	75	120	200	200	0.6000
35	48027021100	Block Group 1, Census Tract 211, Bell County, Texas	TX	Bell County	48	027	021100	1	370	570	655	1005	0.5672
41	48027021201	Block Group 2, Census Tract 212.01, Bell County, Texas	TX	Bell County	48	027	021201	2	320	430	555	805	0.5342
43	48027021202	Block Group 1, Census Tract 212.02, Bell County, Texas	TX	Bell County	48	027	021202	1	225	620	865	945	0.6561

Tract 20900 BLKG 1&2 were split by the city limits boundary and did not qualify using the following formula.

Total Population inside city= 880(according to 2010 decennial census) / 875 + 885(lowmoduniv) = 50%



2. The HUD estimated FY 2014 median family income for the Temple metro area is \$58,900. There are 17 Census tracts qualified as LMI residential areas within the boundaries of the City of Temple (see map above). These areas are primarily in the Eastern portion of the City and are culturally diverse, face lagging employment opportunities, decreased investment, infrastructure decay, food deserts, chronic disease due to poor diet, and reduced housing choice. There are other areas of the City in which low to moderate income households reside, and are in need of services, which are not in qualified LMI Census tracts. Priority is given to projects that benefit LMI individuals, families, and neighborhoods. Activities undertaken help achieve goals established through public engagement and consultation during the development of the consolidated plan. We do not plan to measure the use of funds under the Area Median Benefit Calculation.

3. The City of Temple has identified lack of funding to be the main obstacle in our ability to meet underserved needs of the community. The City recognizes that there are always more needs, than funds available, and strives to adequately address the underserved needs of the community, while maintaining core services. The City of Temple, Office of Sustainability and Grants, actively looks for additional resources, collaborative partnerships and funding sources that will enable the City to expand services and leverage the impact of CDBG funds. The Office of Sustainability and Grants is also working with the United Way of Central Texas to expand philanthropic impacts and generate a more unified network of social service providers for the community and region.

4. The City of Temple uses Federal, State and local resources to address the needs identified by residents for improved services and infrastructure modernization. The City uses CDBG funding to achieve the goals outlined in the five Year consolidated plan. The City will receive \$390,286 in 2014 CDBG funds to be addressed in this annual action plan. This is a 4.5% reduction in funds from last year. Goals and objectives have been adjusted to address the reduction in funds. Additional local, State and Federal funding is used to make needed improvements to streets, parks, water/sewer infrastructure, and facilities that serve to promote economic attainment as well as social and environmental justice for all the residents of the City of Temple. Of the hundred-plus current Capital Improvement Projects, the summary below shows the roughly 46.8% of the projects that have direct impact on LMI neighborhoods and residents. Additional General Fund monies are allocated every year for projects that range from funding non-profit agencies to blight demolition and are shown below.

City of Temple 2014/15 Funding & Projects Relevant to CDBG Objectives			
Amount	Source	Project	Relevant CDBG Objective
Pending \$500,000 +/-	City of Temple General Fund & Hotel Motel Fund	Public Service Agencies	Suitable living environment
\$62 Million +/-	Local, State and other Federal Funds	Capital Improvements	Suitable living environment
Pending \$15,000 +/-	City of Temple General Fund	Spot Blight Demolition	Suitable living environment

There are over 1,500 low-income/public housing units within the City of Temple, provided by and managed by Temple Housing Authority (Central Texas Housing Consortium). In 2014/15 THA plans to build additional units in Temple at a facility that is already owned and operated by THA (as a service center not housing). Existing housing areas will receive siding and window replacement, curb stops, HVAC units and water heaters, and more. THA expects to continue securing grants for projects that improve residents' lives and CTHC properties. In 2013

THA received over \$300,000 in funding from the CTHC Capital Fund, used TDHCA funds as needed for down payment assistance, and almost \$9,000 from the E. Rhodes and Leona B. Carpenter Foundation. Funding for the coming year is still to be determined. THA provides many additional services to residents that improve their ability to gain/retain employment, achieve educational success, and improve their ability to achieve home ownership, including GED programs, Tutoring, Computer Classes, College Scholarships, Youth Programs, Senior Adult Services, Job Search Assistance, Life Skills Training, and a Meals Program. These programs help the City of Temple lift individuals and families out of poverty by creating suitable living environments and decent housing. Low income home owners in the City can also access weatherization services for home sustainability from the Hill Country Community Action Association. These services provide a 1:1 investment in energy consumption for households receiving TANF or SSI, other households who are below 125% of poverty are also eligible. Through this program, energy conservation measures are addressed to reduce fuel consumption for heating and cooling. This program uses the EASY audit to determine what measures need to be done in the home. Health and safety instruction is also provided, as well as checking the home for the presence of carbon monoxide. All weatherized homes receive carbon monoxide and smoke detectors.

Managing the Process

5. Identify the lead agency, entity, and agencies responsible for administering programs covered by the consolidated plan.
6. Identify the significant aspects of the process by which the plan was developed, and the agencies, groups, organizations, and others who participated in the process.
7. Describe actions that will take place during the next year to enhance coordination between public and private housing, health, and social service agencies.

5. The City of Temple is the lead agency in the administration and distribution of CDBG funds, the Office of Sustainability and Grants staff is responsible for carrying out and monitoring the consolidated plan and annual action plan activities. This is achieved with broad support from the City Manager's Office, Parks and Leisure Services, GIS, Public Works, and Code Enforcement. The City adheres to the Citizen Participation Plan in the development of the annual action plan. The City of Temple has taken great strides to improve CDBG performance and impact throughout the community. Internally, this five year consolidated plan has led to the creation of a comprehensive Grants Management Policy and the continued use of the previously developed Workout Plan to track and monitor project timelines and funding drawdowns. In order to address pressing policy changes relating to outside funding (grants) the City halted all CDBG activities during 2012; although this created a backlog in timeliness and drawdowns, the City was able to implement all activities and expend funds to meet the required drawdown ratio by August 2, 2014. (See attachment 1 & 2). The City also works with 4 subrecipient's (PSA's) to fulfill increased social service needs within the community. These agencies apply on an annual basis and use CDBG funds to alleviate homelessness, provide emergency shelter for victims of domestic violence, deliver hot meals to homebound seniors and disabled residents, and alleviate roadblocks to successful employment.

6. The City began the annual action planning process in January 2014, City Staff from the Office of Sustainability and Grants met with staff from the City Manager's Office and coordinated the transfer of responsibilities for the CDBG program from previous program staff in the City Manager's Office to the Office of Sustainability and Grants staff. A timeline was developed and key staff made arrangements to ensure a smooth transfer of historic data and resources to the new staff and home office for the CDBG program (see attachment 3). Beginning in February, the Citizen Participation Plan was instigated and outreach to potential subrecipients and residents began. Meetings were held with existing subrecipient's and community meetings were held both at City Hall, in conjunction with, and separate from, City Council meetings, as well as in locations that were to be potentially impacted by CDBG activities in the coming year.

7. The City of Temple has transferred management of the CDBG program to the Office of Sustainability and Grants, and new staff are overseeing the execution of the CDBG program. This staff will be developing and executing an outreach and coordination plan to enrich existing collaborative partnerships with area agencies working towards reducing poverty for the residents of Temple. The program specialist with the City of Temple has begun regular meetings with Temple Housing Authority, Bell County Health and Human Services, Hill Country Community Action Association, the United Way of Central Texas, Habitat for Humanity, and other agencies with ties to the alleviation of poverty in the City of Temple. The Office of Sustainability and Grants is also coordinating a regional network for CDBG program managers and staff of entitlement communities in Central Texas. This professional network meets quarterly, at locations around the region, to share best practices, lessons learned and generally works to build stronger CDBG collaborative responses to issues within our communities and changes to the CDBG program.

Citizen Participation

8. Provide a summary of the citizen participation process.
9. Provide a summary of citizen comments or views on the plan.
10. Provide a summary of efforts made to broaden public participation in the development of the consolidated plan, including outreach to minorities and non-English speaking persons, as well as persons with disabilities.
11. Provide a written explanation of comments not accepted and the reasons why these comments were not accepted.

8. The City of Temple encourages participation by all citizens, particularly persons of LMI who are residents of the East Temple Revitalization Area, in which CDBG funds are being proposed. The City of Temple makes CDBG funding information available to citizens, public agencies, and other interested parties. Information that includes the amount of assistance the City expects to receive and the range of activities that may be undertaken, including the estimated amount that will benefit persons of LMI is clearly and easily accessed by any interested party.

The public is informed through newspaper ads, the City's website, and other appropriate publications, that the City will be receiving CDBG funds and input is desired from the public regarding budgeting of funds and the development of a consolidated plan/annual plan. The City publishes information about public meetings approximately two weeks before the scheduled meeting in the Temple Daily Telegram and other publications (as appropriate) and provides the information to stakeholder groups to encourage participation.

A minimum of two public meetings are held prior to drafting the Plan. These meetings welcome public comments and questions regarding the development of the current consolidated and/or annual action plan activities, budget or any relevant discussion. At least one of these meetings is held in the neighborhood being considered for CDBG activity as an evening meeting. At least one meeting is held in Council Chambers at the Municipal Building between 1:00PM and 5:00 PM. All public meetings for citizen participation in the CDBG process are held in handicapped accessible facilities and language interpretation assistance is provided as needed. All notices include the availability of accommodations for those with language barriers and/or disabilities.

At least thirty (30) days before Council approval, a summary of the consolidated plan/annual plan is published in the local newspaper. After adoption, copies of the consolidated plan/annual plan, which includes the proposed CDBG budget, and the actual use of funds is available in the Office of Sustainability and Grants and at other easily accessible public locations as needed. The Office of Sustainability and Grants is available to provide limited

technical assistance, if requested, to representatives of LMI persons to help with developing proposals for the use of CDGB funds.

The City allows thirty (30) days for citizens to comment on the consolidated plan/annual plan. Comments are received at the Office of Sustainability and Grants. The City will provide a written response within fifteen (15) days, where practicable, to written complaints from citizens regarding the CDBG program. A summary of citizen comments or views and the reasons for accepting or rejecting the comments are attached to the final consolidated plan/annual plan.

Substantial amendments to the CDBG program are processed through the City Council and public meeting process as described above. A substantial amendment is described as a new project or greater than 25% change as measured by the yearly CDBG funding allocation. The City will allow thirty (30) days for citizens to comment on any amendments to the consolidated plan/annual plan, and/or CDBG budget, and a summary of any comments or views accepted or not accepted shall be attached to the substantial amendment of the consolidated plan/annual plan.

A public meeting will also be conducted as stated above in order to review program performance. Reasonable and timely access to records will be provided for five (5) years. The City will make every effort to minimize displacement of persons and assist any persons displaced in accordance with the City's Anti-displacement and Tenant Assistance Plan that was adopted by the City Council on August 5, 1993 in Resolution No. 93-504-R.

9. The public meetings had no attendees but comments were received via email and public comment form at the Office of Sustainability and Grants.

Generally, the comments were:

- A. Expressing interest in Park Facility upgrades at specific locations.
- B. Expressing interest in programs that provide funding directly to homeowners for home repairs.

All meetings regarding this plan were recorded, and all questions and comments raised during those meetings were addressed.

10. Four public meetings were held for this year's CDBG annual action plan in addition to a public hearing held on June 5, 2014 in conjunction with the Temple City Council meeting where the proposed annual action plan was presented and the July 17, 2014 City Council meeting where the Plan was adopted prior to being sent to HUD:

<u>Date</u>	<u>Time</u>	<u>Location</u>
4-3-2014	3:00pm	Temple City Hall
4-7-2014	5:30pm	Wilson Park Rec Center
6-12-2014	7:00pm	Wilson park Rec Center
6-25-2014	5:30pm	Temple City Hall

11. All public comments that were received were accepted by the City.

Institutional Structure

12. Describe actions that will take place during the next year to develop institutional structure.

12. The City of Temple has relocated the CDBG program under the auspices of the Office of Sustainability and Grants within the City Manager's Office. This move allows for management of the CDBG program by staff that is trained and experienced in Federal, State and Local grant management. The staff also has experience with community development, outreach and organizing. This will allow for a responsive, well-rounded, effective and efficient delivery of services to the community with CDBG funded activities. During the next year, this office will coordinate community engagement, provide education to citizens and City departments about the CDBG program, and write the next five-year consolidated plan. This plan will take into account lessons learned during the current consolidated plan and respond and adapt to the reduced funding levels and increased community need.

Monitoring

13. Describe actions that will take place during the next year to monitor its housing and community development projects and ensure long-term compliance with program requirements and comprehensive planning requirements.

13. The City of Temple employs a program specialist in the Office of Sustainability and Grants (OSG) to oversee and manage the CDBG program. OSG staff monitor CDBG activities on a day to day basis with additional standardized monthly processes. Several systems are in place in multiple departments to ensure accuracy and efficiency. A monthly meeting is held with the OSG staff, City of Temple Finance Department staff, and all project managers overseeing CDBG funded projects in order to encourage communication, accuracy, and timeliness in all CDBG activities and payments. During these monthly meetings, City staff discuss and resolve any potential issues that could impair the City's ability to meet established deadlines. In addition to self-monitoring, the City's program specialist monitors all public service agencies receiving HUD funds; reviewing files for documentation of program requirements.

Internally, the City of Temple uses several tools to monitor the CDBG program. Spreadsheets developed to maintain the 2005 Workout Plan are still in use though not required by HUD. These tools along with the annual CAPER assist the City in evaluating the performance and timeliness of the City's CDBG projects.

Lead-based Paint

14. Describe the actions that will take place during the next year to evaluate and reduce the number of housing units containing lead-based paint hazards in order to increase the inventory of lead-safe housing available to extremely low-income, low-income, and moderate-income families, and how the plan for the reduction of lead-based hazards is related to the extent of lead poisoning and hazards.

14. The City of Temple doesn't have any projects in the 2014 annual action plan that involve housing or lead-based paint. However, the City will continue to assume that all painted surfaces of structures built prior to 1978, are potentially contaminated with lead-based paint and will use appropriate safety measures. When CDBG funds are used in activities that involve construction, rehabilitation, reconstruction, or demolition of occupied structures, in addition to following established safety protocols, the City provides the owner/occupant with a "Protect Your Family from Lead in Your Home" brochure and owners/occupants are asked to sign a "Notification of Lead Based Paint" form to verify their receipt of the information.

HOUSING

Specific Housing Objectives

15. Describe the priorities and specific objectives the jurisdiction hopes to achieve during the next year.
16. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.

15. The City of Temple has no CDBG funded housing related projects in the 2014 annual action plan. The City funds the majority of its housing initiatives through the General Fund.

16. In 2013, the City provided \$30,000 to the Temple Housing Authority to assist LMI families purchase homes. While the City has not yet completed its budget process for the 2014 fiscal year, we anticipate a similar level of funding for this program benefiting LMI families with down payment assistance. Since its inception in 1997 this program has assisted 442 first time buyers with down-payment assistance.

Needs of Public Housing

17. Describe the manner in which the plan of the jurisdiction will help address the needs of public housing and activities it will undertake during the next year to encourage public housing residents to become more involved in management and participate in homeownership.
18. If the public housing agency is designated as "troubled" by HUD or otherwise is performing poorly, the jurisdiction shall describe the manner in which it will provide financial or other assistance in improving its operations to remove such designation during the next year.

17. There are no activities covered by this annual action plan that directly and specifically address the needs of public housing. As stated above, the City of Temple provides support to the Temple Housing Authority but the Housing Authority is not an entity of the City of Temple and CDBG funds are not used.

18. N/A

Barriers to Affordable Housing

19. Describe the actions that will take place during the next year to remove barriers to affordable housing.

19. The City has identified that the greatest barrier to affordable housing is the income mismatch of its citizens. While the City continues to grow its economy, many citizens cannot afford the costs associated with homeownership. The City has identified that the correlation between education and income has a profound effect on the ability of its citizens to progress to homeownership. To address these needs, the City actively supports the Temple Housing Authority who also sees this need and encourages its residents to increase their level of education. According to the latest THA annual report, 132 residents of the THA are attending college and 26 are seeking their GEDs. This is an increase of more than 71% and 550% respectively from the previous year. The City also supports Temple College, Temple College Foundation, and Temple Independent School District through various programs and initiatives that support enhanced educational opportunities for citizens; as well as funding the Temple Economic Development Corporation and Temple Business Incubator to encourage job creation and availability. No CDBG funds will be spent this year to address these barriers, but as mentioned above, the City addresses these needs with its own general funds and leverages those dollars with other

agencies within the City. Please see the chart of page 7 for a list of ways the City supports activities that leverage the goals of the CDBG program.

HOME/ American Dream Down payment Initiative (ADDI)

20. Describe other forms of investment not described in § 92.205(b).
21. If the participating jurisdiction (PJ) will use HOME or ADDI funds for homebuyers, it must state the guidelines for resale or recapture, as required in § 92.254 of the HOME rule.
22. If the PJ will use HOME funds to refinance existing debt secured by multifamily housing that is that is being rehabilitated with HOME funds, it must state its refinancing guidelines required under § 92.206(b). The guidelines shall describe the conditions under which the PJ will refinance existing debt. At a minimum these guidelines must:
- a. Demonstrate that rehabilitation is the primary eligible activity and ensure that this requirement is met by establishing a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing.
 - b. Require a review of management practices to demonstrate that disinvestments in the property has not occurred; that the long-term needs of the project can be met; and that the feasibility of serving the targeted population over an extended affordability period can be demonstrated.
 - c. State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both.
 - d. Specify the required period of affordability, whether it is the minimum 15 years or longer.
 - e. Specify whether the investment of HOME funds may be jurisdiction-wide or limited to a specific geographic area, such as a neighborhood identified in a neighborhood revitalization strategy under 24 CFR 91.215(e)(2) or a Federally designated Empowerment Zone or Enterprise Community.
 - f. State that HOME funds cannot be used to refinance multifamily loans made or insured by any Federal program, including CDBG.
23. If the PJ is going to receive American Dream Down payment Initiative (ADDI) funds, please complete the following narratives:
- a. Describe the planned use of the ADDI funds.
 - b. Describe the PJ's plan for conducting targeted outreach to residents and tenants of public housing and manufactured housing and to other families assisted by public housing agencies, for the purposes of ensuring that the ADDI funds are used to provide down payment assistance for such residents, tenants, and families.
 - c. Describe the actions to be taken to ensure the suitability of families receiving ADDI funds to undertake and maintain homeownership, such as provision of housing counseling to homebuyers.

20 – 23. N/A

HOMELESS

Specific Homeless Prevention Elements

24. Sources of Funds—identify the private and public resources that the jurisdiction expects to receive during the next year to address homeless needs and to prevent homelessness. These include the McKinney-Vento Homeless Assistance Act programs, other special Federal, State and local and private funds targeted to homeless individuals and families with children, especially the chronically homeless, the HUD formula programs, and any publicly-owned land or property. Please describe, briefly, the jurisdiction's plan for the investment and use of funds directed toward homelessness.

25. Homelessness—in a narrative, describe how the action plan will address the specific objectives of the Strategic Plan and, ultimately, the priority needs identified. Please also identify potential obstacles to completing these action steps.

Chronic homelessness—the jurisdiction must describe the specific planned action steps it will take over the next year aimed at eliminating chronic homelessness by 2012. Again, please identify barriers to achieving this.

26. Homelessness Prevention—the jurisdiction must describe its planned action steps over the next year to address the individual and families with children at imminent risk of becoming homeless.

27. Discharge Coordination Policy—Explain planned activities to implement a cohesive, community-wide Discharge Coordination Policy, and how, in the coming year, the community will move toward such a policy.

24. The City of Temple does not apply for funding to alleviate homelessness. The City does provide funding to community organizations that work to reduce and alleviate homelessness. The funds include CDBG monies that support Public Service Agencies, as well as the City's General Fund that awards annual grants to community non-profits.

25. The 2014 annual action plan includes funding for two public service agencies to address homelessness, including lifting families out of homelessness and emergency shelter for victims of family violence and sexual assault. Additionally one PSA provides job skills training and childcare that can assist LMI residents retain or gain employment and therefore prevent homelessness.

26. The City of Temple collaborates with several regional and local service providers to prevent homelessness. Including providing financial support to organizations that alleviate homelessness and provide services to homeless populations. A homeless shelter is currently under construction in the City and other shelter and half-way house services are provided and available for those in need throughout the region.

27. The City of Temple falls under the balance of state continuum of care.

Emergency Shelter Grants (ESG)

28. (States only) Describe the process for awarding grants to State recipients, and a description of how the allocation will be made available to units of local government.

28. N/A

COMMUNITY DEVELOPMENT

Community Development

29. Identify the jurisdiction's priority non-housing community development needs eligible for assistance by CDBG eligibility category specified in the Community Development Needs Table (formerly Table 2B), public facilities, public improvements, public services and economic development.

30. Identify specific long-term and short-term community development objectives (including economic development activities that create jobs), developed in accordance with the statutory goals described in section 24 CFR 91.1 and the primary objective of the CDBG program to provide decent housing and a suitable living environment and expand economic opportunities, principally for low- and moderate-income persons.

*Note: Each specific objective developed to address a priority need, must be identified by number and contain proposed accomplishments, the time period (i.e., one, two, three, or more years), and annual program year numeric goals the jurisdiction hopes to achieve in quantitative terms, or in other measurable terms as identified and defined by the jurisdiction.

29. While the City has identified every Community Development activity as High Priority, the City has determined that due to the limitation of funds available, some modifications must be made to allow for greatest potential impact. In attempting to meet the goals of our current consolidated plan, we will fall only somewhat short, of targets established in 2009/2010. The City's CDBG program will strive to execute activities that generate sustainable community impact and helps us move towards a broader goal of eliminating poverty from our community.

Community Development/Public Improvements Objectives

The City will invest CDBG funds in infrastructure projects in community parks that will help increase the availability and accessibility of suitable living environments for LMI residents. We hope to fulfill the goals stated in our current consolidated plan.

Community Development/Public Services Objectives

The City plans to fund four public service agencies, each addressing a community need. See attachment 4.

Community Development/Public Facilities Objectives

No Public Facilities projects are funded in this year's annual action plan.

Community Development/Economic Development Objectives

No Economic Development projects are funded in this year's annual action plan.

Community Development/Other Objectives

The City plans to continue spot demolition to eliminate blight within the community. We will exceed our goals from the current consolidated plan.

30. Specific Long Term Goals: In 2014/15 the City of Temple will focus on fulfilling the remaining goals and objectives from the 2010 consolidated plan as outlined in the spreadsheet on page 2 of this document. These Long Term Goals were identified through a process that engaged the community and stakeholder groups in accordance with our Citizen Participation Plan. In order to reach the targets identified in the consolidated plan we will focus this final year (of the current consolidated plan) on activities that enrich the availability and accessibility of suitable living environments for LMI residents. This will primarily be achieved through the

updating and modernization of public park facilities. The City of Temple will also continue to fund Public Service Agencies and spot blight removal in accordance with the goals outlined in the consolidated plan.

Specific Short Term Goals:

Public Improvements: The City of Temple will invest CDBG funding and other City resources to improve the facilities at Wilson Park (See attachment 5). This public park is a widely used resource for the surrounding LMI neighborhoods. The updates will greatly increase the suitability of the living environment and enhance the usability by providing modern restroom facilities, updated playground equipment with suitable shade structures and safe parking and pedestrian access.

Public Services: The City of Temple will invest CDBG and local funding to support social services that target LMI residents. Services provided will include: the alleviation of homelessness for area families, emergency services for victims of domestic and sexual violence, meals-on-wheels for the homebound, and programs that remove common roadblocks to successful employment.

Spot Demolition: The City of Temple will invest CDBG and local funding to remove blighted structures on a spot basis. By eliminating these specific conditions of blight and physical decay, we improve public safety and health while creating conditions more favorable to economic recovery (See attachment 6).

Antipoverty Strategy

31. Describe the actions that will take place during the next year to reduce the number of poverty level families.

31. All CDBG activities are designed to meet the needs of households that are below 80% of median income. Most fall below 50% of median income, and are households whose incomes are below the poverty line. The City of Temple strives to implement CDBG funded activities that reduce impacts of poverty and break cycles of family poverty. Whether directly or indirectly, all activities are thoughtfully chosen for sustainability of modifications to our community that will have positive impacts on our most at-risk and impoverished populations. The City specifically funds Public Service Agencies that reduce the impacts of poverty for the clients served, the results of which, if not immediate, should be positive within the next generation, by creating lasting and sustainable improvements to knowledge, skills and abilities. The activities encourage and actively support educational attainment for those served.

Education has been identified as a key element in helping to develop economically independent citizens. Therefore, education becomes a key strategy for an anti-poverty program. As mentioned above, the City supports Temple College, Temple College Foundation, and Temple Independent School District through various programs and initiatives that support enhanced educational opportunities for citizens and the Temple Economic Development Corporation and Temple Business Incubator to encourage job creation and availability.

Combining local community initiatives with available Federal and State programs aid in the reduction of the number of households suffering from the effects of poverty. The City of Temple coordinates housing programs with other agencies to avoid duplication of services, and likewise assesses service gaps through this collaborative process. Active coordination with area agencies is helping to promote individual independence and responsibility, and assists in reducing the number of households with incomes below the poverty line.

NON-HOMELESS SPECIAL NEEDS HOUSING

Non-homeless Special Needs (91.220 (c) and (e))

32. Describe the priorities and specific objectives the jurisdiction hopes to achieve for the period covered by the Action Plan.
33. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.

32-33. N/A

Housing Opportunities for People with AIDS

34. Provide a Brief description of the organization, the area of service, the name of the program contacts, and a broad overview of the range/ type of housing activities to be done during the next year.
35. Report on the actions taken during the year that addressed the special needs of persons who are not homeless but require supportive housing, and assistance for persons who are homeless.
36. Evaluate the progress in meeting its specific objective of providing affordable housing, including a comparison of actual outputs and outcomes to proposed goals and progress made on the other planned actions indicated in the strategic and action plans. The evaluation can address any related program adjustments or future plans.
37. Report on annual HOPWA output goals for the number of households assisted during the year in: (1) short-term rent, mortgage and utility payments to avoid homelessness; (2) rental assistance programs; and (3) in housing facilities, such as community residences and SRO dwellings, where funds are used to develop and/or operate these facilities. Include any assessment of client outcomes for achieving housing stability, reduced risks of homelessness and improved access to care.
38. Report on the use of committed leveraging from other public and private resources that helped to address needs identified in the plan.
39. Provide an analysis of the extent to which HOPWA funds were distributed among different categories of housing needs consistent with the geographic distribution plans identified in its approved consolidated plan.
40. Describe any barriers (including non-regulatory) encountered, actions in response to barriers, and recommendations for program improvement.
41. Please describe the expected trends facing the community in meeting the needs of persons living with HIV/AIDS and provide additional information regarding the administration of services to people with HIV/AIDS.
42. Please note any evaluations, studies or other assessments that will be conducted on the local HOPWA program during the next year.

34 – 42. N/A

Specific HOPWA Objectives

43. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by the Action Plan.

43. N/A

Other Narrative

Proposed 2014/15 Activities

Demolition: \$85,000

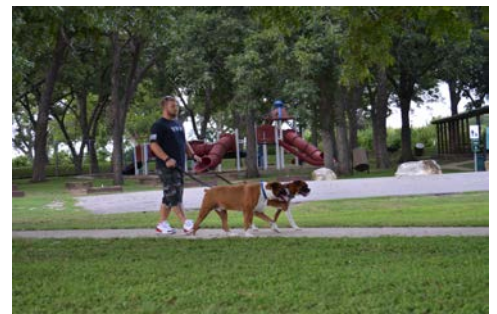
Demolition of vacant and dilapidated structures will be conducted to address blighted conditions on a spot basis; in locations to be determined based on code violations. By eliminating these specific conditions of blight and physical decay, we improve public safety and health, while creating conditions more favorable to economic turn-around, reinvestment, neighborhood pride-of-place and community beautification.



Public Service Agencies: \$54,600

The Community Services Advisory Board (CSAB) reviewed five funding requests from area non-profits totaling \$103,669 for the 2014/15 funding cycle. After careful and thorough review, four of the five agencies were recommended to the City Council for funding. Public Service Agencies funded in 2014 are (see Attachment 4):

Bell County Human Service (Temple HELP Center)	\$18,600
Hill Country Community Action Association, Inc.	\$14,000
Families in Crisis, Inc.	\$12,000
Family Promise	\$10,000



Infrastructure Improvements: \$232,430.80

The City of Temple has an amazing array of public parks and green spaces; many of which serve LMI neighborhoods. These public facilities provide many opportunities for community enrichment, learning, wellness, fitness and entertainment. Events like Movies in the Park, Battle of Temple Junction Civil War Reenactment, Lifeguard Training, Splash Pads, Day Camps, and much more are offered.

With CDBG funds, the City will invest in much needed updates to modernize and improve facilities that will expand the use and potential impact of Parks on residents. These projects help the City leverage existing resources, maximize investment in underserved areas and encourage residential stability by providing public spaces that instill pride-in-place.

Studies have highlighted that unequal distribution of and access to green spaces, parks and recreation do indeed exist and that physical activity levels and park use are dependent on demographic, socioeconomic and regional characteristics. Furthermore, availability of park facilities and the conditions of the facilities also determines the frequency of park use and physical activity levels. Parks provide health, social and economic benefits in an environmental context; therefore, they are considered environmental amenities and the current dialogue on disparities in park proximity, park facilities and facility conditions is framed in the context of an environmental and social justice issue.



Attachment 1- City of Temple Management Policy & Procedures for External Funding Sources (grants)

Attachment 2- Workout Plan/Timeliness Spreadsheet (most recent)

Attachment 3 – Annual Action Plan Timeline

Attachment 4- Community Services Advisory Board Public Service Funding Recommendations

Attachment 5- Wilson Park Activity Map

Attachment 6- Spot Blight Activity Map

Attachment 7- SF-424

Attachment 8- Non-State Grantee Certifications

Attachment 9- Citizen Participation